### SPRINGER LAW OFFICE, PLLC

Attorney At Law

118 Maplewood Avenue, Suite C-1 Portsmouth, NH 03801 Telephone: (603) 319-8741 Fax: (603) 319-8743 e-mail: jspringer@jspringerlaw.com

April 8, 2014

### **VIA FEDERAL EXPRESS**

Board of Appeals c/o Lori D. Colton, Code Enforcement Officer Town of Boothbay 1011 Wiscasset Road Boothbay, ME 04537

RE: Property Address: Ocean Point Road, Boothbay, ME (Map R9, Lot 12A)

Site Name: ME 5318SC (Spaulding Property)

### Dear Lori:

Enclosed please find the original and seven copies of the following:

- 1. Application for Appeals Hearing, with attached Petition.
- 2. Landowner Authorization.
- 3. AT&T's Authorization for Attorney Hobbins to sign on AT&T's behalf.
- 4. Site Plans.
- 5. Affidavit of Radio Frequency Expert, with RF plots.
- 6. Memo regarding Federal Telecommunications Act of 1996.
- 7. Abutter's List.
- 8. A check in the amount of \$70 for the filing fee. (filing fee \$20 and public notice fee \$50). If there are any other filing fees, please let me know.

Thank you for your attention to this matter.

Sincerely,

Jonathan Springer, Esq.

cc: Mariner Tower II, LLC

cc: New Cingular

cc: Mary Costigan, Esq.

cc: Lucy Spaulding



### BOARD OF APPEALS APPLICATION FOR APPEALS HEARING

Applicant's Name: Mariner Tower II, LLC / New Cingular Wireless PCS, LLC
Address: 22 Oakwood Drive, Kennebunkport, Maine / See Petition
Zip Code: 04046 Telephone: 207-967-8094
Owner's Name (if different): Lucy Ann Spaulding  Address: 99 Van Horn Road, East Boothbay, ME 04544
Zip Code: Telephone:
Telephone.
Property Location: 1) Road Name: off Route 96; Ocean Point Road
2) Subdivision Name:
2) Subdivision Name: 3) Boothbay Tax Map: R9 Lot: 12A
Administrative Appeals: Relief from the decision, or lack of decision, of the Code Enforcement Officer, Harbor Master or Planning Board in regard to an application for a permit. The undersigned believes that (check one): An error was made in the approval/denial of the permitThe approval/denial of the permit was based on a misinterpretation of the OrdinanceThere has been a failure to approve, or deny, the permit within a reasonable period of timeOther:  Below, provide a concise written statement indicating what provision of the Zoning Ordinance requires interpretation or what relief is requested as well as an explanation of why it should be granted:

### PERMIT FEE = \$20.00 PLUS MAILING AND ADVERTISING COSTS \$50.00

<u>Variance:</u> Relief from a minimum zoning standard. C	neck inose that apply:
A side or rear property line setback	
A setback from the right-of-way centerline	
A setback from mean high water	
Minimum lot size	
X Other: Section 3.9.7.2.1 - Communication	on Tower in Special Residential District
Justification of Variance Requested: In order for a vari	iance to be granted, the applicant must
demonstrate to the Board of Appeals that the strict app	lication of the terms of the Zoning
Ordinance could cause undue hardship. There are for	r criteria that must all be met before the
Board of Appeals can find that a hardship exists. Pleas	se explain how your situation meets each
of the following criteria:	
1.) The land in question cannot yield a reasonable econ	omic return unless the variance is granted
The leased parcel is uniquely situated for	r a communications tower and has no
other beneficial use and no return. See I	Petition, at para. 16
2.) The need for a variance is due to the unique circum:	stances of the property, such as physical
restrictions, that are not present on other properties in t	he neighborhood.
The parcel has unique characterizations su	sch as location within the coverage
gap and topography. See Petition, at part	a. 8, 9, 10 and 17.
3.) The granting of a variance will not alter the essentis residence in a neighborhood of residential homes is in A low monopole is proposed with little vis para. 12 and 18.	keeping with the area)
4.) The hardship is not a result of an action taken by the causing hardship was, therefore, initiated prior to the paradship arises due to radio frequency is sor owner's acts. See Patition at para. 19	assage of the Zoning sues, not due to applicant's
I hereby certify that the information contained in this a	pplication is true and correct
(12 ) Therein	4/8/14
Signature of Applicant For NEWCINGUL WIRELESS PSC, LLC 0/8/A	AC. Date
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PERMIT FEE = \$20.0
PLUS MAILING
AND ADVERTISING COSTS \$50.0

### <u>PETITION FOR VARIANCE</u> <u>TOWN OF BOOTHBAY BOARD OF APPEALS</u>

Mariner Tower II, LLC of 22 Oakwood Drive, Kennebunkport, Maine 04046 ("Mariner Tower") and New Cingular Wireless PCS, LLC d/b/a AT&T Mobility, LLC ("AT&T") c/o Law Office of Barry Hobbins, 74 Beach Street, Saco, Maine, 04072, as co-applicants, hereby petition the Boothbay Board of Appeals for a variance from the provisions of the Zoning Ordinance of the Town of Boothbay ("the Ordinance") regarding the prohibition of Communication Towers in the Special Residential District, Section 3.9.7.2.1 of the Ordinance, as follows:

- 1. Mariner Tower is a Maine company which works with federally licensed providers of personal wireless services in identifying and acquiring appropriate sites for the development of wireless telecommunication facilities and in constructing and operating such facilities for use by providers of wireless services. AT&T is licensed by the Federal Communications Commission ("FCC") to maintain and operate wireless telecommunications systems in the State of Maine.
- 2. Mariner Tower has leased a portion of the property located off Route 96, Ocean Point Road, Boothbay, Maine, Tax Map R9, Lot 12A ("the Property") as a site for a wireless telecommunications facility. The Property is owned by Lucy Spaulding. A letter of authorization signed by Ms. Spaulding is submitted with the application.
- 3. Mariner Tower has leased a 100' x 100' area on the Property, within which it proposes to construct a fenced compound 75' x 75' in size. Within the compound, Mariner Tower proposes to erect a one hundred and twenty foot (120') monopole tower in order to host telecommunication antennas, and, at the base of the tower, within the fenced compound, an

equipment shelter and accompanying equipment ("the Facility.") A monopole tower is a single shaft, self-supporting tower (without guy wires). Plans showing the Property, the lease area and the compound are submitted with the application. The monopole will not require FAA lighting or marking. The Facility will not require water or sewer services as it will be unmanned. The only utilities necessary are power and telephone, which can be run from existing services off Ocean Point Road. The only vehicular traffic generated by the Facility, after construction, will be one or two trips per month by a technician in an SUV or similar passenger vehicle. The existing Ocean Point Road, and the proposed access drive, will easily be able to handle that vehicular traffic. There will be no pedestrian traffic generated by the Facility.

- 4. Mariner Tower has in turn entered into a lease with AT&T by which AT&T will lease space at the top of the monopole in order to install AT&T's antennas, as well as space within the compound for AT&T's proposed 11'5" x 24' equipment shelter and generator pad.
- 5. The Property is located within the Special Residential District as set forth in the Ordinance.
- 6. The Facility proposed by Mariner Tower and AT&T falls within the definition of "Communications Tower" as set forth in the Ordinance, which definition states, in its entirety, as follows: "Any **structure** used to facilitate broadcasting, receiving or sending and receiving information by electromagnetic waves except when used for private ham radio or satellite dish antenna." [Boldface in the original.]
- 7. The Communications Tower use is permitted under the Ordinance only in the C1 District (by conditional use), the C2 District (by conditional use), the C3 District (by conditional

use), the Industrial Park District (allowed use), and the Maritime Commercial District (Planning Board approval) ("the Permitted Zones").

- 8. AT&T currently has a significant area of inadequate, unreliable coverage, which constitutes a significant gap in coverage, in the eastern part of Boothbay ("the Gap"), where the Property is located.
- 9. AT&T currently has a telecommunications facility located at off of Country Club Road in Isle of Springs, in the C3 District. It is not possible to bring radio frequency coverage or service to the Gap by that existing facility, or by any facility located in one of the Permitted Zones, due to the distances and topography involved. Submitted with the application is a document entitled "Boothbay/Ocean Point Satellite Map", which has the Gap for AT&T outlined in green (and identified as the "target area".) The existence and location of the Gap as identified by AT&T was confirmed by the Board's retained expert, Ivan Pagacik of IDK Communications, during the Farrins proceeding.
- 10. The Property has specific characteristics, including location, topography and relationship to existing and approved AT&T facilities in the area which make it uniquely suitable to address AT&T's need to fill the existing Gap.
- 11. The Board of Appeals may grant a variance if the criteria set forth in Section 5.6.1 of the Ordinance are met.
- 12. Section 5.6.1(a) states that the Board may grant a variance if the activity, development or use is not prohibited by the Ordinance and is consistent with the land use goals and objectives of Section 1.8. In this case, the Communications Tower use is not prohibited by the Ordinance, as it is permitted in the Permitted Zones. Further, the land use goals and

objectives of Section 1.8 would be met as follows: the height of 120' is the height necessary for adequate radio frequency coverage from the Property, and would provide limited visibility throughout the Town. Further, the Facility would bring radio frequency coverage to an area of Town that is currently underserved by AT&T. The facility is low impact in the sense that it does not create significant impacts regarding noise, traffic, parking, odors, lighting, hazardous waste or electrical or electronic interference "nuisance" impacts. Further, wireless services and data transmission are extremely popular, and continuing to grow in popularity, and a significant portion of the population, including tourists, increasingly expect to have coverage in populated areas.

- 13. Section 5.6.1(B) allows a variance if the proposed development or use would meet the standards of the Ordinance except for the specific provision from which relief is sought. In this case, this standard is met as the Facility would meet all setbacks and dimensional requirements (and in this context, it should be noted that pursuant to Section 3.9.7.4.3.1.1, the maximum structure height of 34' allowed in the Special Residential Zone "does not apply to chimneys, antennas, and communication towers.")
- 14. Section 5.6.1.(C) allows a variance to be granted if the minimum set back for new subsurface waste water disposal systems from water bodies required by the Maine Subsurface Wastewater Disposal Rules is not reduced. In this case, the Facility does not use water, and does not create any waste water or other effluent discharge and therefore this criteria is met.
- 15. Section 5.6.1(D) of the Ordinance allows a variance to be granted only when strict application of this Ordinance to the Petitioner and the Petitioner's property would cause undue hardship. In turn, the term "undue hardship" means all of the following, pursuant to Section

- 5.6.1.1: (A) the land in question cannot yield a reasonable return unless a variance is granted; (B) the need for a variance is due to the unique circumstances of the property and not to general conditions in the neighborhood; (C) the granting of a variance will not alter the essential character of the locality; and (D) the hardship is not the result of action taken by the applicant or a prior owner.
- 16. In this case, subsection (A) is met because without the variance, the land cannot yield a reasonable return. The "reasonable return" test is met where strict application of the zoning ordinance would result in the practical loss of all beneficial use of the land. The land in question is the 100' x 100' parcel that is leased by Mariner Tower. The beneficial use of that leased land is the location of a communication tower that will fill a significant Gap in coverage in the region. Thus, without a variance to allow a communications tower, the beneficial use of that parcel is lost, and thus the land cannot yield a reasonable return.
- 17. Subsection (B) is met because the need for the variance is due to the unique circumstances of the property, that is, the location within the Gap, topography and the property's relationship with other AT&T sites.
- 18. Subsection (C) is met because the Facility will not alter the essential character of the locality. The monopole is of relatively low height, and will have limited visual impact.
- 19. Section (D) is met because the hardship is not the result of action taken by the applicant or a prior owner. The hardship arises because of the lack of radio frequency coverage in the Gap, the unique characteristics of the property that make the property ideal for locating a communications tower to fill that Gap, and not by any action taken by the applicant or a prior owner.

- 20. An affidavit of Radio Frequency Expert Ernesto Chua, Jr., AT&T's radio frequency engineer, is submitted with the application. (Mr. Chua's resume showing his qualifications is attached to that affidavit.) As can be seen by the affidavit and the RF plots, the Spaulding site can provide RF coverage to the Gap. Further, the other sites raised during the Farrins proceeding Bigelow and Spyglass Hill cannot provide such coverage, even with a tower height of 300 feet.
- 21. Section 5.6.7 of the Ordinance states as follows: "Limitations. The Board of Appeals shall limit any variances granted as strictly as feasible in order to insure conformance with the purposes and provisions of this Ordinance to the greatest feasible extent, and in doing so, may impose such conditions on a variance as it deems necessary. The party receiving the variance shall comply with any conditions imposed."

The facility as proposed is limited in terms of height. Such a reduced is often the type of "limitation" placed upon a telecommunications facility by a town board in order to limit visual impact. The applicants would be happy to discuss other reasonable limitations with the Board of Appeals as a condition of approval.

22. Section 5.6.7.2 of the Ordinance states as follows: "A variance shall not be granted for establishment of any use prohibited by this Ordinance in Section 3.7 or 3.9."

The application does not seek the establishment of any use prohibited by Section 3.7 or 3.9. Regarding Section 3.7, there are a number of prohibitions:

Section 3.7.1 prohibits a subdivision created after 1974 which has not been duly approved. The proposed project does not do so.

Section 3.7.2 through 3.7.9 prohibits development which significantly alters any habitat of threatened or endangered species; prohibits development on vacant lots that have sustained slopes in excess of 30%; prohibits development which will cause adverse environmental impacts such as creating unstable soil, mass soil movement, uncontrollable erosion or improper drainage or water pollution; prohibits development which creates the emission of dust, dirt, fly ash, fumes, vapors or gasses; prohibits the storage of explosives; prohibits the operation of a junk yard; prohibits a non-conforming use or condition from becoming more non-conforming; prohibits a new structure on or over a pier, wharf, dock or similar structure; prohibits subsurface waste water disposal in certain circumstances; and prohibits conveyance of land without at least one permanent marker. The proposed project does not violate any of these prohibitions.

Section 3.7.10 contains a list of prohibited uses, including nuclear generating plants, gasoline or petroleum distillation, manufacturing of explosives, auto washing facilities, dry cleaning establishments, and other similar uses. None of the prohibited uses in Section 3.7.10 are involved with the proposed project.

Section 3.7.11 prohibits waste disposal or discharge into the waters of the state. The proposed project does not generate any waste water.

Regarding Section 3.9, that section contains the District Standards for each district. The use of a "Communications Tower" is not prohibited by Section 3.9, and in fact, is expressly allowed as a permitted use in a number of the districts under Section 3.9.

23. When discussing the permitted uses of the Special Residential District, it should also be noted that "Essential Services" are permitted (with Planning Board review) in the Special Residential District. Essential services are defined as, and include, ". . . communication facilities

... towers and related equipment. Such systems may include towers, poles, wires, mains ... and

similar accessories . . . which are necessary for the furnishing of such services." The applicant

believes that the reason the Special Residential height limitations does not apply to "chimneys,

antennas and communications towers", as per Section 3.9.7.4.3.1.1, is because the Ordinance

contemplates that "communications towers" may be necessary in the district.

24. The Maine Law Court has recognized that a local land use board has to consider

the Federal Telecommunications Act, in general, and, in particular, whether the application of

the restrictions in a land use ordinance "prohibit or have the effect of prohibiting the provision of

personal wireless services" Banks v. Maine RSA # 1, 721 A.2d 655, 658 (1998). In this

instance, given the undisputed existence of the Gap, and the fact that every parcel within the Gap

would require a variance, unless a variance is granted there will be an effective prohibition of

coverage. Further, it is important to remember that a Board cannot deny an application by one

carrier on the basis that another carrier already provides coverage to the significant gap. Second

Generation Properties, L.P. v. Town of Pelham, 313 F. 3d 620, 631 (1st Cir. 2002). For these

reasons, in order to comply with the Federal Telecommunications Act the variance should be

granted.

Respectfully submitted,

Mariner Tower II, LLC

Dated: April 8, 2014

Ru:

New Cingular Wireless PCS, LLC d/b/a AT&T Mobility, LLC

Dated: Oprie 8, 2014

Barry J. Hobbin

ATTRENTY AT LAW/ DULY

ANTHORIZED

Town of Boothbay Board of Appeals Route 27 1011 Wiscasset Road Boothbay, ME 04537

RE: Landowner Acknowledgement and Authorization

Dear BOA:

As the owner of the subject property located on Route 96, Ocean Point Road, Tax Map R9, Lot 12A, I acknowledge the variance application of Mariner Tower II, LLC and New Cingular Wireless PCS, LLC, d/b/a AT&T Mobility, LLC, and have granted them the necessary authorization to apply for the variance, and any other permits and approvals, if necessary, to develop a personal wireless service facility, as set out in the application, on a portion of my property. I understand that the Town may deny the application or approve it with certain conditions and I authorize Mariner Tower and/or AT&T to comply with the required conditions, if any.

Sincerely,

Lucy Ann Spaulding 99 Van Horn Road

East Boothbay, ME 04544

T: (201) 576-2042 jay.perez@att.com



### LETTER OF AUTHORIZATION

Site Name/Number: ME 5318SC (Spaulding Property)

Property Address: Ocean Point Rd., Boothbay, ME (Tax Map R9; Lot 12A)

Co-Applicants: New Cingular Wireless PCS, LLC and Mariner Tower II, LLC

Dear Honorable Members of the Board of Appeals:

I am in-house counsel with AT&T. AT&T operates its wireless business through its indirectly wholly-owned subsidiary New Cingular Wireless PCS, LLC. Please be advised that New Cingular Wireless PCS, LLC has authorized Barry J. Hobbins, Esq., of The Law Offices of Barry J. Hobbins, P.A. to act as its agent in the signing and submission of a joint Application for Appeals Hearing, Petition for Variance and other required documents, as well as to represent our company before the Town of Boothbay Board of Appeals during the associated proceedings and hearings.

This authorization relates only to the joint application and other required documents being submitted by New Cingular Wireless PCS, LLC and Mariner Tower II, LLC regarding the petition for a variance.

Thank you for your anticipated cooperation in this matter.

Respectfully,

General Attorney - Network Operations

AT&T Legal Department

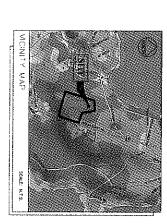


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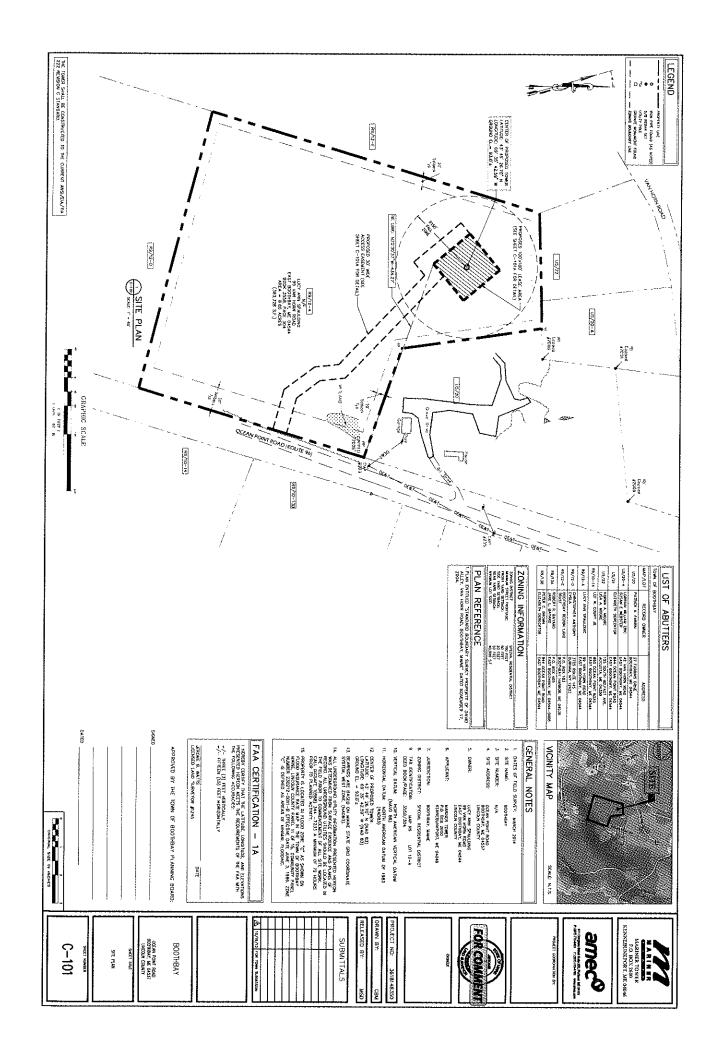
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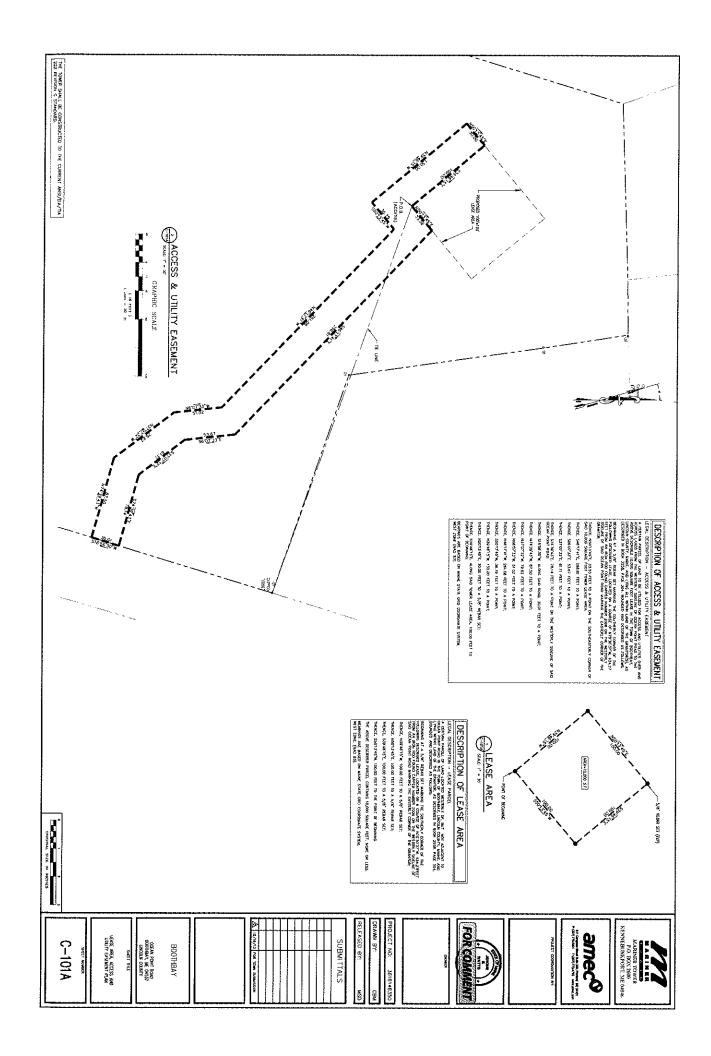
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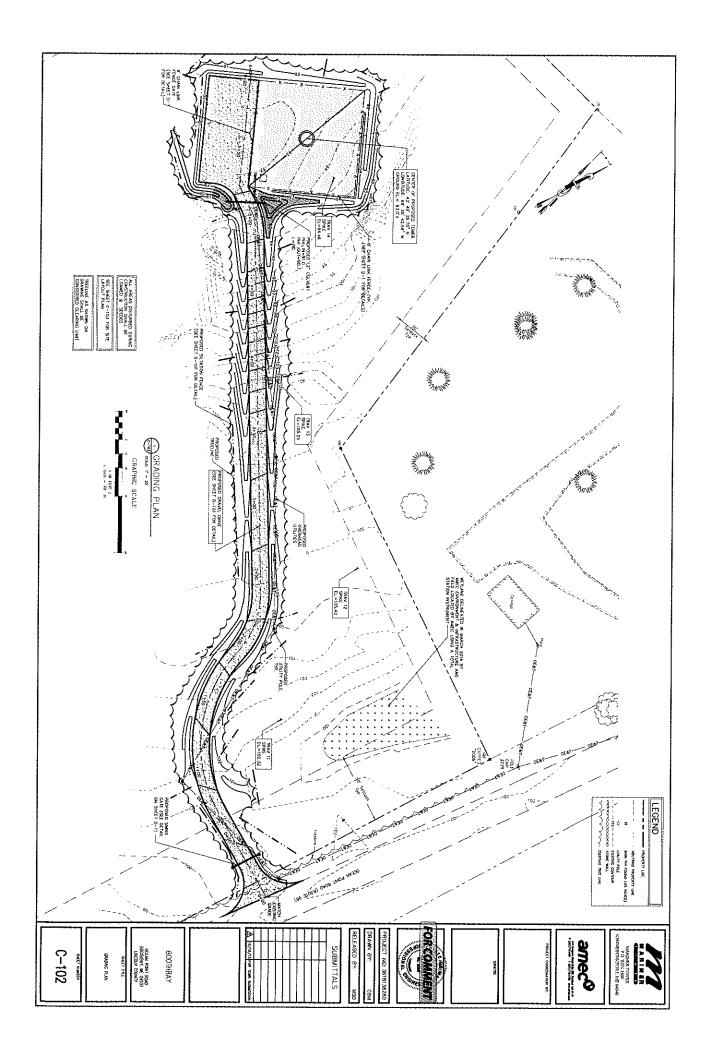
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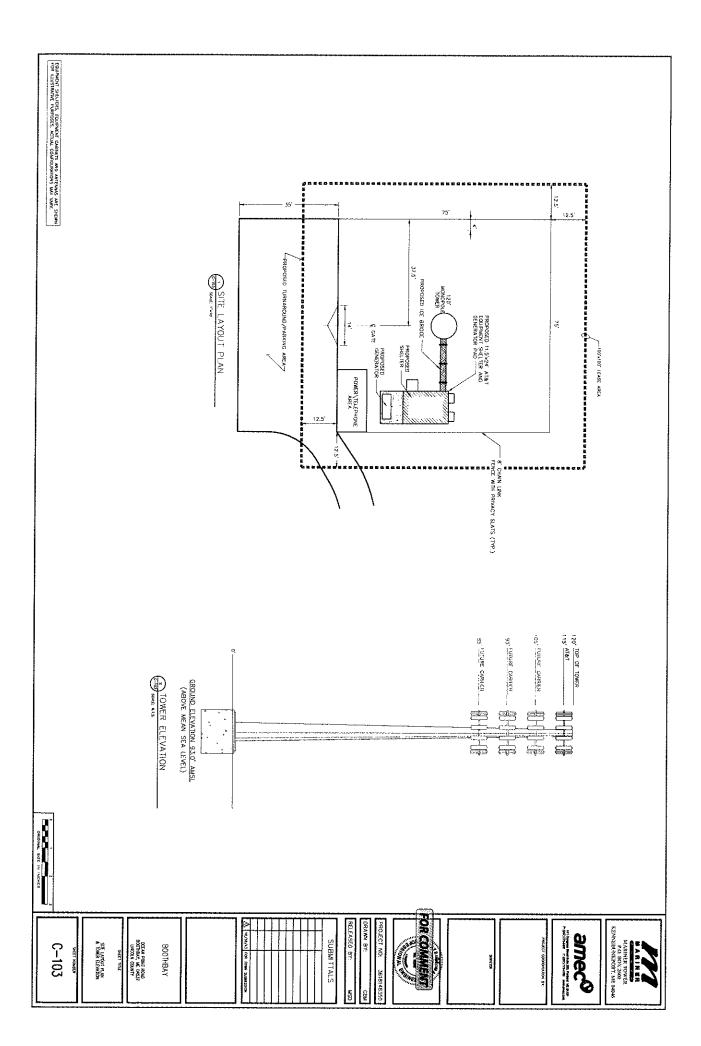
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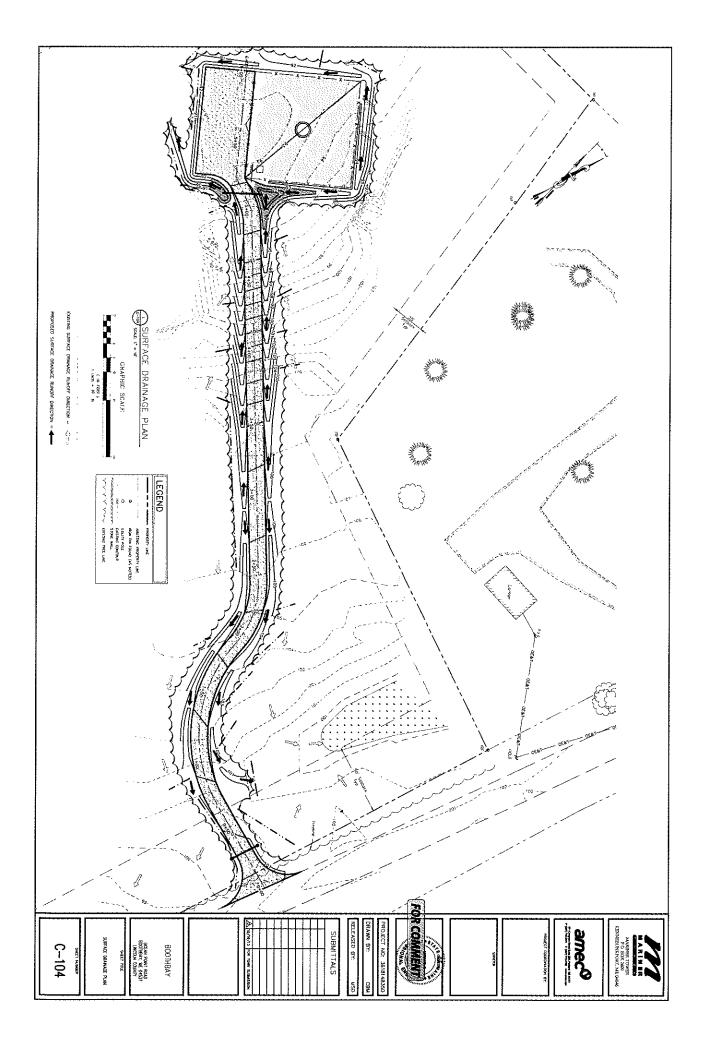
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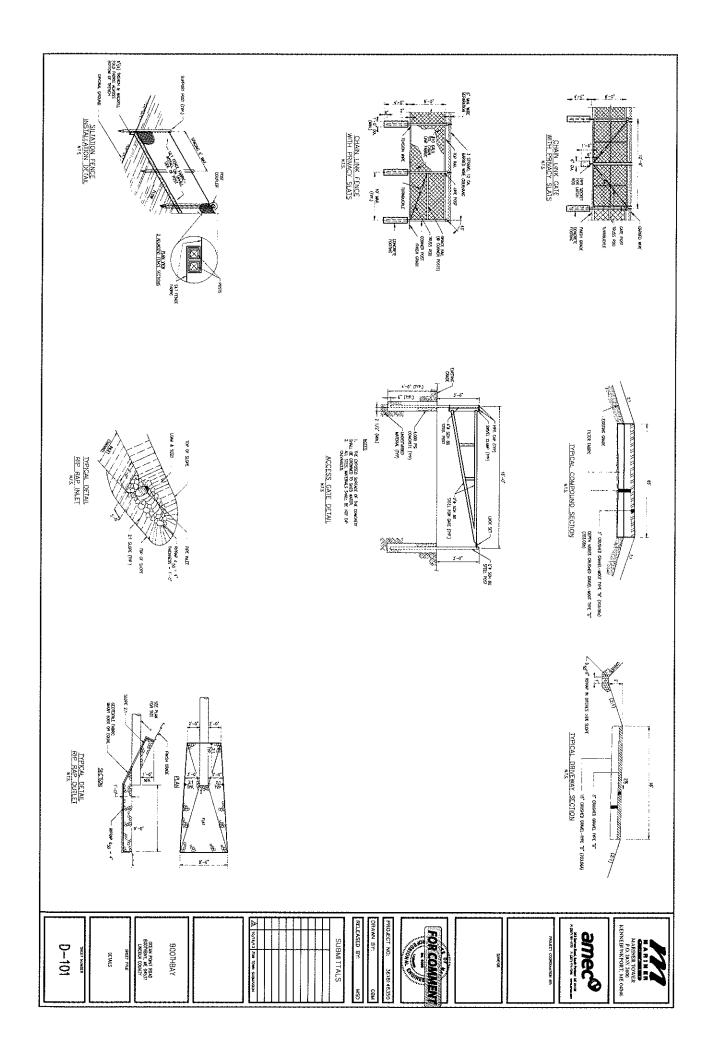












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MULLIANTID WHEN SICK COMPACT AND AND IT OF POSSIBLE OF YOU.

RESIDENCY MAKES MILL, BE MULCHED THE REGISSEN COMPREL UPON

COMPLETION OF ROUND A GROWE.

ANY EMPOSED SLOPES GREATER THAN 3:1 AND NEWLY CONSTRUCTED SAMILLEE SMALES WILL BE STABLIZED WITH EROSON CONTROL MESH TO ARYDIN EROSON DURING CONSTRUCTION AND TO FACILITIES REVEGETATION ATTER LONGING AND SEEDING.

TO PROVIDE PROTECTION ACAINST EROSION, RIPRAP WILL BE PLACED AT ALL STORM DRAW INLETS AND CUTLETS AS SHOWN ON THE ATTACHED DRAWINGS

IN APEC OF CONTRACTION DEWERBOX, COUNTRY STILLERS TEXTS WILL BE CONTRACTED TO THE ATTOMY. MARE MALL IN PROPERTY FROM THE EXCUATIONS TO THESE OFFICESION AREAS FOR SEQUENT REPORT PROJECTION WALL BE PROPRETED THE MEDICALIZATION OF MATRICE PROJECTION AND LER PROPRETED THE MEDICALIZATION OF MATRICE PROJECTION AND LER PROPRETED THE MEDICALIZATION OF MATRICE PROJECTION AND THE PROPRETED THE BUSINESS AND THE MEDICAL PROPRETED THE BUSINESS AND THE BUSINESS AND THE MEDICAL PROPRETED THE BUSINESS AND THE MEDICAL PROPRETED THE BUSINESS AND THE BUSI

NAME TORSE, SHALE BYELD, STOCKELL MUSICED, AND RELIED AS MUCH AS POSSESSED FOR FIRST. THE STOCKELL MUSICED AND RELIED AS MUCH AS POSSESSED FOR FIRST, DANNERS CONTRIBUTED AND RECOGNIZATION OF RESIDENCE AND RESIDEN

FOR COMMENT

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OMETREPTED SEDUCITY WILL BE RETURNED TO THE SITE AND INCORPORATED INTO THE PROJECT AREA.

## EROSION AND SEDIMENT CONTROL PLAN

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JEPON COMPLETION OF SITE CONSTRUCTON, ALL AREAS PRONDUSLY
DISTURBED WILL BY, TREATED AS STATED BELOW. THESE AREAS WILL BY,
CLOSELY MONITONED BY THE CONTRACTOR WITH SUCH TIME AS A
SATISFACTORY GROWTH OF VEGETATION IS ESTABLISHED. SEEDING AND REVEGETATION PLAN

LOAM WILL BE SPREAD OVER ALL DISTURBED AREAS AND GRADED TO A DISTORBALDEDTH OF 4 WICHES.

THE FOLLOWING WILL BE INCOMPORATED INTO THE SOIL PRIOR TO SEEDING, AGRICULTURAL DIASTONS, AT THE RATE OF 130 POUNDS PER 1,000 SOURCE FEEL, FOLLOWER BY 1,001-10-10 FERTILIZER AT THE RATE OF 14 POUNDS PER 1,000 SOURKE FEET.

SECOING WILL BE COMPLETED BETWEEN THE DATES OF APRIL 1 AND SEPTEMBER 15. WATERING WAY BE REQUIRED DURING DRY PERIODS DISTURBED AREAS WILL BE SEEDED AT THE PAIR OF 100 LDS/ACRE OF UNDOT SLOPE SEED TYPE 44 AND 20 185/ACRE OF CROWN VETCH.

HAY HULCH WILL BE JAPHED AT THE RATE OF 100 IDS. PEP 1,000 SD.

TOLLINHAG SEERING, MULCH SHALL BE MAYDDRING THE MERSON OF THE PROPERTY OF METERING ON THE PROPERTY OF METERING ON THE PROPERTY OF METERING ON THE PROPERTY OF THE PROPERTY OF

ALL SEDMENT CONTROL STRUCTURES WILL REMAIN IN PLACE UNTIL VEGETATION IS ESTABLISHED MEANS A MINIMUM OF THE AREA IS VEGETATED WITH VIGOROUS GROWTH.

MARINER TOWER
P.O. BON 2600
KENNEBUNKPORT, ME 04046

FEI Carpenn M. Parkers ME (N.H.) COST 773-500 C.COST 773-770 SHOWN

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COMPOL MESH WILL ALSO BY DRIVALED M THE DRANMOR SWALES TO COMPOL MESH WILL BE DREVALLED IN THE CHANNESS. SECISION COMPOL MESH WILL BE DREVALLED IN THE CHANNESS. SECISION COMPOL MESH WILL BE DREVALLED IN THE CHANNESS. SECISION COMPOL MESH WILL BE DREVALLED IN THE CHANNESS.

ALL SELLION TERES AND NAY BULE BRANKERS WILL BE MERCETOR OF THE COMPINATION OF A THE THE PASS OF TO MANNE ALL TOWARDS HERSON COMPINED. (1/2 MICH OR MORE) OF SOMMET. ALL DWARDS RESSON COMPINED. GAVILLE BRANKERS AND MARKER THE MARKER THAN THE FEMONDS REGION FOR THE AS ACCUMULATED TO GREAT OF THE MERCELED STATE THAT OF ANY MERCELED STATE OF THE COMPINED WITH THE THE COMPINED STATE OF THE MERCELED STATE OF THE COMPINED WITH THE THE THE MERCELED STATE OF THE MERC

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